

Progress Michigan
Justin Mendoza, Executive Director
614 Seymour Ave., Lansing, MI 48933

4/27/2026

Small Business Administration
The Honorable William Kirk, Inspector General
409 3rd Street, S.W.; 7th Floor, Washington, D.C. 20416
SUBMITTED ONLINE AT: <https://sbax.sba.gov/oigcss/>

Re: Potentially Fraudulent PPP Loan

Dear Inspector General:

I am writing to alert you to a potentially fraudulent Paycheck Protection Program loan given to Duro-Last, a large roofing manufacturer that was previously based in Michigan. (Duro-Last was sold to a foreign conglomerate for \$1.3 billion in 2023.¹) Specifically, documents suggest that Duro-Last lied about its employee headcount on its loan application.

In April 2020, Duro-Last received a Paycheck Protection Program loan of \$8,930,292. \$8,240,178 of this loan was ultimately forgiven.² Duro-Last's \$8.9 million loan was in the top 0.1% of the largest loans made in the Paycheck Protect Program – and was more than *88 times* the size of the average Paycheck Protection Program loan.³ Interestingly, Duro-Last appears to have listed its employee headcount at exactly 500.⁴

¹ Reuters, “Holcim cements North America push with \$1.29 bln acquisition of roofing company” John Revill & Noele Illien, 2/7/2023,

<https://www.reuters.com/markets/deals/holcim-acquire-us-roofing-systems-firm-duro-last-129-bln-2023-02-07/>

² ProPublica Paycheck Protection Program Loans Database, approved 4/27/20,

<https://projects.propublica.org/coronavirus/bailouts/loans/duro-last-inc-5483097202>

³ Small Business Administration, “Paycheck Protection Program (PPP) Report” 8/8/20,

<https://home.treasury.gov/system/files/136/SBA-Paycheck-Protection-Program-Loan-Report-Round2.pdf>

⁴ ProPublica Paycheck Protection Program Loans Database, approved 4/27/20,

<https://projects.propublica.org/coronavirus/bailouts/loans/duro-last-inc-5483097202>

DURO-LAST INC

[Why is my loan information here?](#)

Loan Amount \$8,930,292	Amount Forgiven \$8,240,178 <small>Includes any accrued interest</small>	Location Saginaw, MI <small>Rural</small>	Industry Plastics Packaging Film and Sheet (including Laminated) Manufacturing	Date Approved April 27, 2020 (First Round)
Where applicants said the money will go		Lender The State Bank	Jobs Reported 500	Business Type Corporation
Payroll	\$8,930,292	Business Age Unanswered	Loan Status Forgiven in Part	
Utilities	\$0			
Mortgage Interest	\$0			
Health Care	\$0			
Rent	\$0			
Refinance EIDL	\$0			
Debt Interest	\$0			

Five-hundred just so happens to be the exact maximum number of workers that most businesses could employ and receive a Paycheck Protection Program loan.⁵ This cap is adopted specifically in the CARES Act, which states:

“(i)In general.—During the covered period, in addition to small business concerns, any business concern, nonprofit organization, housing cooperative, veterans organization, or Tribal business concern described in section 657a(b)(2)(C) of this title shall be eligible to receive a covered loan if the business concern, nonprofit organization, housing cooperative, veterans organization, or Tribal business concern employs not more than the greater of—

(I)500 employees; or

(II)if applicable, the size standard in number of employees established by the Administration for the industry in which the business concern, nonprofit organization, housing cooperative, veterans organization, or Tribal business concern operates.”⁶

It would be an incredible coincidence if, in April 2020, Duro-Last employed *precisely* the maximum number of individuals with which it could qualify for a multimillion dollar government subsidy. It seems more plausible that Duro-Last’s application was fraudulent. That theory is further corroborated by contemporaneous corporate filings that showed Duro-Last had hundreds more employees than the 500-worker cap. Duro-Last’s Department of Labor Form 5500, covering 2020, showed that Duro-Last began the year with 713 active employees participating in its 401(k) and ended the year with 683 active employees enrolled in the 401(k).⁷

6 Number of participants as of the end of the plan year unless otherwise stated (welfare plans complete only lines 6a(1) , 6a(2) , 6b , 6c , and 6d).		
a(1) Total number of active participants at the beginning of the plan year.....	6a(1)	713
a(2) Total number of active participants at the end of the plan year	6a(2)	683

⁵ Department of Treasury, “PAYCHECK PROTECTION PROGRAM (PPP) INFORMATION SHEET: BORROWERS” 6/16/20, <https://home.treasury.gov/system/files/136/PPP--Fact-Sheet.pdf>

⁶ 15 U.S. Code § 636(D)(i), <https://www.law.cornell.edu/uscode/text/15/636>

⁷ Department of Labor, Duro-Last Form 5500, 2020, accessed via: <https://www.efast.dol.gov/5500Search/>

Those numbers are almost certainly a severe undercount of Duro-Last’s full payroll – according to the U.S. Department of Labor, roughly 30% of eligible employees opt not to participate in their employer’s 401(k) plan.⁸

If Duro-Last’s loan was obtained fraudulently, it is a serious affront to both small business owners and taxpayers across the country. Duro-Last received a \$9 million taxpayer-funded bailout – more than \$8.2 million of which it never had to pay back. It received these generous subsidies while actual small businesses – restaurants, retail stores, gyms, salons, and theaters – across the country closed due to the COVID-19 pandemic. Meanwhile, Duro-Last appears to have remained massively profitable. In 2023, Duro-Last had net sales of \$540 million before it was purchased by foreign manufacturing conglomerate.⁹

It is especially urgent that you investigate this loan given that, according to Duro-Last internal documents, its General Counsel and Executive Vice President at the time was Jason P. Tunney.¹⁰ As the head of Duro-Last’s legal affairs, Tunney would have almost certainly reviewed Duro-Last’s PPP Loan application. He also stood to personally profit. Tunney’s grandfather founded Duro-Last,¹¹ and Tunney’s family owned the company at the time.¹²

Receipt ID	Receiving Committee Name Committee ID-Type	Schedule Type Description	Received From Address Occupation	Document Type Document Name	Date	Amount	Cumulative
26-447939	Jason Tunney for Senate 0611189-Candidate	Direct Contributions - Loan Loan to campaign	Tunney, JASON 5675 PINE GATE DRIVE SAGINAW, MI 48603 ATTORNEY	Campaign Statements 2026 Post-Election CS	02/06/2026	\$112,500.00	\$212,500.00
26-107028	SAGINAW COUNTY REPUBLICAN COMMITTEE 001588-County Political Party	Direct Contributions Dues	Tunney, Jason 5675 PINE GATE DR. SAGINAW, MI 48603 ATTORNEY	Campaign Statements 2026 Pre-Election CS	01/08/2026	\$36.77	\$36.77
25-1252862	Jason Tunney for Senate 0611189-Candidate	Direct Contributions - Loan Loan to campaign	Tunney, JASON 5675 PINE GATE DRIVE SAGINAW, MI 48603 ATTORNEY	Campaign Statements 2025 October CS	10/08/2025	\$100,000.00	\$100,000.00
25-1252126	Jason Tunney for Senate 0611189-Candidate	Direct Contributions Direct	Tunney, Jason 5675 PINE GATE DRIVE SAGINAW, MI 48603 RETIRED	Campaign Statements 2025 October CS	10/07/2025	\$25.00	\$25.00

Notably, Tunney is currently a candidate for the Michigan State Senate in a May 2026 special election.¹³

⁸ Department of Labor, “Automatic Enrollment 401(k) Plans For Small Businesses” accessed 4/23/20, <https://www.dol.gov/node/63357>

⁹ Holcim, Press Release, “Holcim to acquire Duro-Last roofing systems” 2/7/23, <https://www.holcim.com/media/media-releases/holcim-acquire-duro-last-roofing-systems>

¹⁰ Duro-Last, Internal Email, 3/30/20, https://duro-last.com/media/marketing/press_releases/3.30.20-Spray-Adhesive-Press-Release.pdf

¹¹ Smart Business Deal Makers, accessed 4/23/26, <https://www.smartbusinessdealmakers.com/detroit/event-2024/speakers/jason-tunney/>

¹² Smart Business Deal Makers, accessed 4/23/26, <https://www.smartbusinessdealmakers.com/detroit/event-2024/speakers/jason-tunney/>

¹³ MLive, “Jason Tunney claims state Senate 35th District GOP primary victory”, Justin Engel, 2/4/26. <https://www.mlive.com/news/saginaw-bay-city/2026/02/jason-tunney-claims-state-senate-35th-district-gop-primary-victory.html>

Thus far, Tunney has directed at least \$212,525 of his personal wealth to his State Senate campaign.¹⁴ Just days ago, Congresswoman Sheila Cherfilus-McCormick (D-FL) was forced to resign, facing charges that she used stolen pandemic relief funds to fund her congressional campaign.¹⁵ Michiganders deserve to know whether Jason Tunney similarly funded his campaign with stolen taxpayer dollars, *before* they head to the polls next month.

Given this information, I urge you to move swiftly to determine whether Duro-Last's Paycheck Protection Program loan was obtained fraudulently. Should you determine this loan was fraudulent, I urge you to pursue all enforcement mechanisms available – including criminal prosecution – to return stolen funds to the taxpayer and to hold the perpetrators accountable. American small businesses and taxpayers – and Michigan voters – deserve nothing less.

Thank you for your consideration,
Justin Mendoza,
Executive Director,
Progress Michigan

¹⁴ Michigan Secretary of State, Campaign Finance Data, 2026,

<https://mi-boe.entellitrak.com/etk-mi-boe-prod/page.request.do?page=page.miboeContributionPublicSearch>

¹⁵ NBC News, “Democratic Rep. Sheila Cherfilus-McCormick resigns minutes before hearing on whether she should be expelled” Scott Wong & Kyle Stewart, 4/21/26,

<https://www.nbcnews.com/politics/congress/democratic-rep-sheila-cherfilus-mccormick-resigns-ethics-probe-rcna341199>